By: Representative Scott (80th)

To: Public Health and Welfare; Appropriations

## HOUSE BILL NO. 84

AN ACT TO AMEND SECTION 43-17-5, MISSISSIPPI CODE OF 1972, 1 2 TO REQUIRE EACH STATE AGENCY TO ESTABLISH RECRUITMENT AND HIRING 3 GOALS THAT TARGET 10% OF CERTAIN JOBS TO BE FILLED WITH RECIPIENTS 4 OF TANF BENEFITS OR FOOD STAMPS; TO PROVIDE THAT WHENEVER A TANF 5 RECIPIENT SEEKS EMPLOYMENT WITH THE STATE EMPLOYMENT SERVICE, THE EMPLOYMENT SECURITY COMMISSION SHALL ENTER THE RECIPIENT IN JOB PLACEMENT SERVICES AND SHALL PROVIDE INTENSIVE JOB DEVELOPMENT AND 6 7 8 JOB REFERRAL ASSISTANCE TO THE RECIPIENT; AND FOR RELATED 9 PURPOSES.

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 11 SECTION 1. Section 43-17-5, Mississippi Code of 1972, is 12 amended as follows:

43-17-5. (1) The amount of Temporary Assistance for Needy 13 Families (TANF) benefits which may be granted for any dependent 14 15 child and a needy caretaker relative shall be determined by the 16 county department with due regard to the resources and necessary 17 expenditures of the family and the conditions existing in each case, and in accordance with the rules and regulations made by the 18 Department of Human Services which shall not be less than the 19 Standard of Need in effect for 1988, and shall be sufficient when 20 21 added to all other income (except that any income specified in the federal Social Security Act, as amended, may be disregarded) and 22 23 support available to the child to provide such child with a reasonable subsistence compatible with decency and health. The 24 25 first family member in the dependent child's budget may receive an amount not to exceed Sixty Dollars (\$60.00) per month; the second 26 27 family member in the dependent child's budget may receive an amount not to exceed Thirty-six Dollars (\$36.00) per month; and 28 each additional family member in the dependent child's budget an 29

30 amount not to exceed Twenty-four Dollars (\$24.00) per month. The 31 maximum for any individual family member in the dependent child's budget may be exceeded for foster or medical care or in cases of 32 33 mentally retarded or physically handicapped children. TANF 34 benefits granted shall be specifically limited only (a) to 35 children existing or conceived at the time the caretaker relative initially applies and qualifies for such assistance, unless this 36 37 limitation is specifically waived by the department, or (b) to a child born following a twelve (12) consecutive month period of 38 discontinued benefits by the caretaker relative. 39

40 (2) TANF cash benefits in Mississippi shall be provided by
41 monthly checks mailed to the recipient family until such time as
42 an on-line electronic benefits transfer system for TANF benefit
43 payments is implemented pursuant to Section 43-1-28.

44 (3) The Department of Human Services shall deny TANF
45 benefits to the following categories of individuals, except for
46 individuals and families specifically exempt or excluded for good
47 cause as allowed by federal statute or regulation:

48 (a) Families without a minor child residing with the49 custodial parent or other adult caretaker relative of the child;

50 (b) Families which include an adult who has received 51 TANF assistance for sixty (60) months after the commencement of 52 the Mississippi TANF program, whether or not such period of time 53 is consecutive;

(c) Families not assigning to the state any rights a family member may have, on behalf of the family member or of any other person for whom the family member has applied for or is receiving such assistance, to support from any other person, as required by law;

59 (d) Families who fail to cooperate in establishing60 paternity or obtaining child support, as required by law;

(e) Any individual who has not attained eighteen (18)
years of age, is not married to the head of household, has a minor
child at least twelve (12) weeks of age in his or her care, and
has not successfully completed a high school education or its
equivalent, if such individual does not participate in educational
activities directed toward the attainment of a high school diploma

67 or its equivalent, or an alternative educational or training 68 program approved by the department;

(f) Any individual who has not attained eighteen (18) years of age, is not married, has a minor child in his or her care, and does not reside in a place or residence maintained by a parent, legal guardian or other adult relative or the individual as such parent's, guardian's or adult relative's own home;

(g) Any minor child who has been, or is expected by a parent or other caretaker relative of the child to be, absent from the home for a period of more than thirty (30) days;

(h) Any individual who is a parent or other caretaker relative of a minor child who fails to notify the department of the absence of the minor child from the home for the thirty-day period specified in paragraph (g), by the end of the five-day period that begins with the date that it becomes clear to the individual that the minor child will be absent for the thirty-day period;

84 (i) Any individual who fails to comply with the
85 provisions of the Employability Development Plan signed by the
86 individual which prescribe those activities designed to help the
87 individual become and remain employed, or to participate
88 satisfactorily in the assigned work activity, as authorized under
89 subsections (6)(c) and (d);

90 (j) A parent or caretaker relative who has not engaged 91 in an allowable work activity once the department determines the 92 parent or caretaker relative is ready to engage in work, or once 93 the parent or caretaker relative has received TANF assistance 94 under the program for twenty-four (24) months, whether or not 95 consecutive, whichever is earlier;

96 (k) Any individual who is fleeing to avoid prosecution, 97 or custody or confinement after conviction, under the laws of the 98 jurisdiction from which the individual flees, for a crime, or an 99 attempt to commit a crime, which is a felony under the laws of the

100 place from which the individual flees, or who is violating a 101 condition of probation or parole imposed under federal or state 102 law;

103 Aliens who are not qualified under federal law; (1) 104 For a period of ten (10) years following (m) conviction, individuals convicted in federal or state court of 105 having made a fraudulent statement or representation with respect 106 107 to the individual's place of residence in order to receive TANF, 108 food stamps or Supplemental Security Income (SSI) assistance under 109 Title XVI or Title XIX simultaneously from two (2) or more states; 110 and

111 (n) Individuals who are recipients of federal112 Supplemental Security Income (SSI) assistance.

(4) (a) Any person who is otherwise eligible for TANF benefits, including custodial and noncustodial parents, shall be required to attend school and meet the monthly attendance requirement as provided in this subsection if all of the following apply:

(i) The person is under age twenty (20); (ii) The person has not graduated from a public or private high school or obtained a GED equivalent; (iii) The person is physically able to attend

(iv) If the person is a parent or caretaker relative with whom a dependent child is living, child care is available for the child.

school and is not excused from attending school; and

The monthly attendance requirement under this subsection shall be attendance at the school in which the person is enrolled for each day during a month that the school conducts classes in which the person is enrolled, with not more than two (2) absences during the month for reasons other than the reasons listed in paragraph (e)(iv) of this subsection. Persons who fail to meet participation requirements in this subsection shall be subject to

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133 sanctions as provided in paragraph (f) of this subsection.

(b) As used in this subsection, "school" means any one(1) of the following:

136 (i) A school as defined in Section 37-13-91(2); 137 (ii) A vocational, technical and adult education 138 program; or

(iii) A course of study meeting the standards
established by the State Department of Education for the granting
of a declaration of equivalency of high school graduation.

142 If any compulsory-school-age child, as defined in (C) Section 37-13-91(2), to which TANF eligibility requirements apply 143 144 is not in compliance with the compulsory school attendance requirements of Section 37-13-91(6), the superintendent of schools 145 of the school district in which the child is enrolled or eligible 146 to attend shall notify the county department of human services of 147 148 the child's noncompliance. The Department of Human Services shall 149 review school attendance information as provided under this paragraph at all initial eligibility determinations and upon 150 151 subsequent report of unsatisfactory attendance.

152 (d) The signature of a person on an application for 153 TANF benefits constitutes permission for the release of school 154 attendance records for that person or for any child residing with 155 that person. The department shall request information from the 156 child's school district about the child's attendance in the school district's most recently completed semester of attendance. 157 Ιf 158 information about the child's previous school attendance is not available or cannot be verified, the department shall require the 159 160 child to meet the monthly attendance requirement for one (1) 161 semester or until the information is obtained. The department 162 shall use the attendance information provided by a school district 163 to verify attendance for a child. The department shall review with the parent or caretaker relative a child's claim that he or 164 165 she has a good cause for not attending school.

166 A school district shall provide information to the department about the attendance of a child who is enrolled in a public school 167 168 in the district within five (5) working days of the receipt of a written request for such information from the department. The 169 170 school district shall define how many hours of attendance count as a full day and shall provide that information, upon request, to 171 the department. In reporting attendance, the school district may 172 add partial days' absence together to constitute a full day's 173 174 absence.

(e) A child who is required to attend school to meet the requirements under this subsection shall comply except when there is good cause, which shall be demonstrated by any of the following circumstances:

179 (i) The minor parent is the caretaker of a child180 less than twelve (12) weeks old; or

181 (ii) The department determines that child care 182 services are necessary for the minor parent to attend school and 183 there is no child care available; or

184 (iii) The child is prohibited by the school
185 district from attending school and an expulsion is pending. This
186 exemption no longer applies once the teenager has been expelled;
187 however, a teenager who has been expelled and is making
188 satisfactory progress towards obtaining a GED equivalent shall be
189 eligible for TANF benefits; or

190 (iv) The child failed to attend school for one or 191 more of the following reasons:

192 1. Illness, injury or incapacity of the child193 or the minor parent's child;

1942. Court-required appearances or temporary195 incarceration;

196 3. Medical or dental appointments for the197 child or minor parent's child;

198 4. Death of a close relative;

199 5. Observance of a religious holiday; 200 6. Family emergency; 201 7. Breakdown in transportation; 202 8. Suspension; or 203 9. Any other circumstance beyond the control of the child, as defined in regulations of the department. 204 205 (f) Upon determination that a child has failed without 206 good cause to attend school as required, the department shall 207 provide written notice to the parent or caretaker relative 208 (whoever is the primary recipient of the TANF benefits) that 209 specifies: That the family will be sanctioned in the next 210 (i) possible payment month because the child who is required to attend 211 school has failed to meet the attendance requirement of this 212 213 subsection; 214 (ii) The beginning date of the sanction, and the 215 child to whom the sanction applies; (iii) The right of the child's parents or 216 217 caretaker relative (whoever is the primary recipient of the TANF benefits) to request a fair hearing under this subsection. 218 219 The child's parent or caretaker relative (whoever is the primary recipient of the TANF benefits) may request a fair hearing 220 221 on the department's determination that the child has not been 222 attending school. If the child's parents or caretaker relative does not request a fair hearing under this subsection, or if, 223 224 after a fair hearing has been held, the hearing officer finds that the child without good cause has failed to meet the monthly 225 attendance requirement, the department shall discontinue or deny 226 227 TANF benefits to the child thirteen (13) years old, or older, in the next possible payment month. The department shall discontinue 228 229 or deny twenty-five percent (25%) of the family grant when a child six (6) through twelve (12) years of age without good cause has 230 231 failed to meet the monthly attendance requirement. Both the child

232 and family sanction may apply when children in both age groups 233 fail to meet the attendance requirement without good cause. Α 234 sanction applied under this subsection shall be effective for one (1) month for each month that the child failed to meet the monthly 235 236 attendance requirement. In the case of a dropout, the sanction 237 shall remain in force until the parent or caretaker relative provides written proof from the school district that the child has 238 reenrolled and met the monthly attendance requirement for one (1) 239 240 calendar month. Any month in which school is in session for at 241 least ten (10) days during the month may be used to meet the attendance requirement under this subsection. This includes 242 243 attendance at summer school. The sanction shall be removed the next possible payment month. 244

(5) All parents or caretaker relatives shall have their 245 dependent children receive vaccinations and booster vaccinations 246 247 against those diseases specified by the State Health Officer 248 pursuant to Section 41-23-37 in accordance with the vaccination and booster vaccination schedule prescribed by the State Health 249 250 Officer for children of that age, in order for the parents or 251 caretaker relatives to be eligible or remain eligible to receive 252 TANF benefits. Proof of having received such vaccinations and 253 booster vaccinations shall be given by presenting the certificates 254 of vaccination issued by any health care provider licensed to 255 administer vaccinations, and submitted on forms specified by the 256 State Board of Health. If the parents without good cause do not 257 have their dependent children receive the vaccinations and booster 258 vaccinations as required by this subsection and they fail to comply after thirty (30) days' notice, the department shall 259 sanction the family's TANF benefits by twenty-five percent (25%) 260 261 for the next payment month and each subsequent payment month until 262 the requirements of this subsection are met.

263 (6) (a) If the parent or caretaker relative applying for264 TANF assistance is an employable person, as determined by the

265 Department of Human Services, the person shall be required to 266 engage in an allowable work activity once the department 267 determines the parent or caretaker relative is ready to engage in work, or once the parent or caretaker relative has received TANF 268 269 assistance under the program for twenty-four (24) months, whether 270 or not consecutive, whichever is earlier. No TANF benefits shall be given to any person to whom this section applies who fails 271 272 without good cause to comply with the Employability Development 273 Plan prepared by the department for the person, or who has refused 274 to accept a referral or offer of employment, training or education 275 in which he or she is able to engage, subject to the penalties 276 prescribed in subsection (6)(e). A person shall be deemed to have 277 refused to accept a referral or offer of employment, training or 278 education if he or she:

(i) Willfully fails to report for an interview
with respect to employment when requested to do so by the
department; or

(ii) Willfully fails to report to the departmentthe result of a referral to employment; or

284 (iii) Willfully fails to report for allowable work
285 activities as prescribed in subsections (6)(c) and (d).

286 (b) The Department of Human Services shall operate a 287 statewide work program for TANF recipients to provide work 288 activities and supportive services to enable families to become self-sufficient and improve their competitive position in the work 289 290 force in accordance with the requirements of the federal Personal 291 Responsibility and Work Opportunity Reconciliation Act of 1996 (Public Law 104-193), as amended, and the regulations promulgated 292 293 thereunder. All adults who are not specifically exempt shall be referred by the department for allowable work activities. 294 An 295 adult may be exempt from the mandatory work activity requirement for the following reasons: 296

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(i) Incapacity;

298 (ii) Temporary illness or injury, verified by 299 physician's certificate; 300 (iii) Is in the third trimester of pregnancy, verified by physician's certificate; 301 302 (iv) Caretaker of a child under twelve (12) 303 months, for not more than twelve (12) months of the sixty-month 304 maximum benefit period; 305 (v) Caretaker of an ill or incapacitated person, 306 as verified by physician's certificate; 307 (vi) Age, if over sixty (60) or under eighteen 308 (18) years of age; 309 (vii) Receiving treatment for substance abuse, if 310 the person is in compliance with the substance abuse treatment 311 plan; 312 (viii) In a two-parent family, the caretaker of a 313 severely disabled child, as verified by a physician's certificate; 314 or (ix) History of having been a victim of domestic 315 316 violence, which has been reported as required by state law and is 317 substantiated by police reports or court records, and being at 318 risk of further domestic violence, shall be exempt for a period as deemed necessary by the department but not to exceed a total of 319 twelve (12) months, which need not be consecutive, in the 320 321 sixty-month maximum benefit period. For the purposes of this paragraph (ix), "domestic violence" means that an individual has 322 323 been subjected to: Physical acts that resulted in, or 324 1. 325 threatened to result in, physical injury to the individual; 326 2. Sexual abuse; Sexual activity involving a dependent 327 3. 328 child; 329 4. Being forced as the caretaker relative of 330 a dependent child to engage in nonconsensual sexual acts or

331 activities;

332 5. Threats of, or attempts at, physical or 333 sexual abuse; Mental abuse; or 334 6. 335 7. Neglect or deprivation of medical care. For all families, all adults who are not 336 (C) specifically exempt shall be required to participate in work 337 activities for at least the minimum average number of hours per 338 339 week specified by federal law or regulation, not fewer than twenty 340 (20) hours per week (thirty-five (35) hours per week for two-parent families) of which are attributable to the following 341 342 allowable work activities: 343 (i) Unsubsidized employment; 344 (ii) Subsidized private employment; 345 (iii) Subsidized public employment; 346 (iv) Work experience (including work associated 347 with the refurbishing of publicly assisted housing), if sufficient private employment is not available; 348 349 (v) On-the-job training; 350 (vi) Job search and job readiness assistance 351 consistent with federal TANF regulations; 352 (vii) Community service programs; 353 (viii) Vocational educational training (not to 354 exceed twelve (12) months with respect to any individual); 355 (ix) The provision of child care services to an 356 individual who is participating in a community service program; 357 (x) Satisfactory attendance at high school or in a 358 course of study leading to a high school equivalency certificate, 359 for heads of household under age twenty (20) who have not 360 completed high school or received such certificate; 361 (xi) Education directly related to employment, for 362 heads of household under age twenty (20) who have not completed 363 high school or received such equivalency certificate.

364 (d) The following are allowable work activities which 365 may be attributable to hours in excess of the minimum specified 366 <u>in paragraph (6)(c)</u>:

367 (i) Job skills training directly related to 368 employment;

369 (ii) Education directly related to employment for 370 individuals who have not completed high school or received a high 371 school equivalency certificate;

372 (iii) Satisfactory attendance at high school or in 373 a course of study leading to a high school equivalency, for 374 individuals who have not completed high school or received such 375 equivalency certificate;

376 (iv) Job search and job readiness assistance377 consistent with federal TANF regulations.

378 (e) If any adult or caretaker relative refuses to 379 participate in allowable work activity as required under this 380 subsection (6), the following full family TANF benefit penalty 381 will apply, subject to due process to include notification, 382 conciliation and a hearing if requested by the recipient:

(i) For the first violation, the department shall terminate the TANF assistance otherwise payable to the family for a two-month period or until the person has complied with the required work activity, whichever is longer;

(ii) For the second violation, the department shall terminate the TANF assistance otherwise payable to the family for a six-month period or until the person has complied with the required work activity, whichever is longer;

(iii) For the third violation, the department shall terminate the TANF assistance otherwise payable to the family for a twelve-month period or until the person has complied with the required work activity, whichever is longer;

395 (iv) For the fourth violation, the person shall be396 permanently disqualified.

397 For a two-parent family, unless prohibited by state or federal law, Medicaid assistance shall be terminated only for the 398 399 person whose failure to participate in allowable work activity 400 caused the family's TANF assistance to be sanctioned under this 401 subsection (6)(e), unless an individual is pregnant, but shall not 402 be terminated for any other person in the family who is meeting 403 that person's applicable work requirement or who is not required 404 to work. Minor children shall continue to be eligible for 405 Medicaid benefits regardless of the disqualification of their 406 parent or caretaker relative for TANF assistance under this 407 subsection (6), unless prohibited by state or federal law.

408 (f) Any person enrolled in a two-year or four-year 409 college program who meets the eligibility requirements to receive 410 TANF benefits, and who is meeting the applicable work requirements 411 and all other applicable requirements of the TANF program, shall 412 continue to be eligible for TANF benefits while enrolled in the 413 college program for as long as the person meets the requirements 414 of the TANF program, unless prohibited by federal law.

415 (g) No adult in a work activity required under this subsection (6) shall be employed or assigned (i) when any other 416 417 individual is on layoff from the same or any substantially 418 equivalent job within six (6) months before the date of the TANF 419 recipient's employment or assignment; or (ii) if the employer has 420 terminated the employment of any regular employee or otherwise 421 caused an involuntary reduction of its work force in order to fill 422 the vacancy so created with an adult receiving TANF assistance. The Mississippi Employment Security Commission, established under 423 424 Section 71-5-101, shall appoint one or more impartial hearing 425 officers to hear and decide claims by employees of violations of 426 this paragraph (q). The hearing officer shall hear all the 427 evidence with respect to any claim made hereunder and such additional evidence as he may require and shall make a 428 429 determination and the reason therefor. The claimant shall be

430 promptly notified of the decision of the hearing officer and the 431 reason therefor. Within ten (10) days after the decision of the 432 hearing officer has become final, any party aggrieved thereby may secure judicial review thereof by commencing an action, in the 433 434 circuit court of the county in which the claimant resides, against the commission for the review of such decision, in which action 435 436 any other party to the proceeding before the hearing officer shall 437 be made a defendant. Any such appeal shall be on the record which 438 shall be certified to the court by the commission in the manner 439 provided in Section 71-5-531, and the jurisdiction of the court 440 shall be confined to questions of law which shall render its 441 decision as provided in that section.

442 (7) The Department of Human Services may provide child care 443 for eligible participants who require such care so that they may 444 accept employment or remain employed. The department may also 445 provide child care for those participating in the TANF program 446 when it is determined that they are satisfactorily involved in education, training or other allowable work activities. 447 The 448 department may contract with Head Start agencies to provide child 449 care services to TANF recipients. The department may also arrange 450 for child care by use of contract or vouchers, provide vouchers in 451 advance to a caretaker relative, reimburse a child care provider, 452 or use any other arrangement deemed appropriate by the department, 453 and may establish different reimbursement rates for child care 454 services depending on the category of the facility or home. Anv 455 center-based or group home child care facility under this paragraph shall be licensed by the State Department of Health 456 457 pursuant to law. When child care is being provided in the child's 458 own home, in the home of a relative of the child, or in any other unlicensed setting, the provision of such child care may be 459 460 monitored on a random basis by the Department of Human services or 461 the State Department of Health. Transitional child care 462 assistance may be continued if it is necessary for parents to

463 maintain employment once support has ended, unless prohibited 464 under state or federal law. Transitional child care assistance 465 may be provided for up to twenty-four (24) months after the last 466 month during which the family was eligible for TANF assistance, if 467 federal funds are available for such child care assistance.

(8) The Department of Human Services may provide
transportation or provide reasonable reimbursement for
transportation expenses that are necessary for individuals to be
able to participate in allowable work activity under the TANF
program.

473 Medicaid assistance shall be provided to a family of (9) 474 TANF program participants for up to twenty-four (24) consecutive calendar months following the month in which the participating 475 476 family would be ineligible for TANF benefits because of increased 477 income, expiration of earned income disregards, or increased hours 478 of employment of the caretaker relative; however, Medicaid 479 assistance for more than twelve (12) months may be provided only 480 if a federal waiver is obtained to provide such assistance for 481 more than twelve (12) months and federal and state funds are 482 available to provide such assistance.

(10) The department shall require applicants for and recipients of public assistance from the department to sign a personal responsibility contract that will require the applicant or recipient to acknowledge his or her responsibilities to the state.

(11) (a) The department shall enter into an agreement with the State Personnel Board and other state agencies that will allow those TANF participants who qualify for vacant jobs within state agencies to be placed in state jobs. State agencies participating in the TANF work program shall receive any and all benefits received by employers in the private sector for hiring TANF recipients.

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(b) Each state agency in the state personnel system

496 shall establish recruitment and hiring goals that target ten

497 percent (10%) of all jobs requiring a high school diploma or less

498 to be filled with recipients of TANF benefits or food stamps. The

499 State Personnel Board may add a question concerning receipt of

500 TANF benefits or food stamps to the state employment application

501 for the purposes of targeting these applicants. Each state agency

502 shall report annually to the State Personnel Board and to the

503 department the number of recipients of TANF benefits and food

504 stamps who have been employed in comparison to the established

505 goal of the agency. The State Personnel Board shall adopt rules

506 and regulations for state agencies to follow in complying with 507 this subsection (11).

508 (c) This subsection (11) shall be effective only if the 509 state obtains any necessary federal waiver or approval and if 510 federal funds are available therefor.

(12) No new TANF program requirement or restriction affecting a person's eligibility for TANF assistance, or allowable work activity, which is not mandated by federal law or regulation may be implemented by the Department of Human Services after the effective date of this act, unless such is specifically authorized by an amendment to this section by the Legislature.

SECTION 2. Whenever a recipient of Temporary Assistance for 517 518 Needy Families (TANF) benefits seeks employment opportunities 519 through the Mississippi State Employment Service, the Mississippi Employment Security Commission shall enter the recipient in the 520 521 job placement services of the State Employment Service and shall 522 provide intensive job development and job referral assistance to 523 the recipient in order to help the recipient become employed. SECTION 3. This act shall take effect and be in force from 524 and after July 1, 1999. 525